## SECOND REGULAR SESSION SENATE COMMITTEE SUBSTITUTE FOR

## SENATE BILL NO. 759

## 94TH GENERAL ASSEMBLY

Reported from the Committee on Agriculture, Conservation, Parks and Natural Resources, February 7, 2008, with recommendation that the Senate Committee Substitute do pass.

3573S.03C TERRY L. SPIELER, Secretary.

## AN ACT

To repeal section 414.255, RSMo, and to enact in lieu thereof one new section relating to biodiesel, with penalty provisions.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Section 414.255, RSMo, is repealed and one new section 2 enacted in lieu thereof, to be known as section 414.255, to read as follows:

414.255. 1. This section shall be known and may be cited as the "Missouri

- 2 Renewable Fuel Standard Act".
- 3 2. For purposes of this section, the following terms shall mean:
- 4 (1) "Aviation fuel", any motor fuel specifically compounded for use in
- 5 reciprocating aircraft engines;
- 6 (2) "Biodiesel", fuel as defined in ASTM Standard D-6751 or its
- 7 subsequent standard specifications for biodiesel fuel (B100) blend stock
- 8 for distillate fuels;
- 9 (3) "Biodiesel-blended fuel", a blend of biodiesel and conventional
- 10 diesel fuel;
- 11 (4) "Conventional diesel fuel", a refined middle distillate suitable
- 12 for use as a fuel in a compression-ignition (diesel) internal combustion
- 13 engine. "Conventional diesel fuel" does not include biodiesel or
- 14 biodiesel-blended fuel;
- 15 (5) "Distributor", a person who either produces, refines, blends,
- 16 compounds or manufactures motor fuel, imports motor fuel into a state or exports
- 17 motor fuel out of a state, or who is engaged in distribution of motor fuel;
- 18 [(3)] (6) "Fuel ethanol-blended gasoline", a mixture of ninety percent

EXPLANATION—Matter enclosed in bold-faced brackets [thus] in this bill is not enacted and is intended to be omitted in the law.

- 19 gasoline and ten percent fuel ethanol in which the fuel ethanol meets ASTM
- 20 International Specification D4806, as amended. The ten percent fuel ethanol
- 21 portion may be derived from any agricultural source;
- [(4)] (7) "Position holder", the person who holds the inventory position
- 23 in motor fuel in a terminal, as reflected on the records of the terminal operator.
- 24 A person holds the inventory position in motor fuel when that person has a
- 25 contract with the terminal operator for the use of storage facilities and
- 26 terminating services for motor fuel at the terminal. The term includes a terminal
- 27 operator who owns motor fuel in the terminal;
- [(5)] (8) "Premium gasoline", gasoline with an antiknock index number
- 29 of ninety-one or greater;
- 30 [(6)] (9) "Price", the cost of the fuel ethanol plus fuel taxes and
- 31 transportation expenses less tax credits, if any; or the cost of the fuel
- 32 ethanol-blended gasoline plus fuel taxes and transportation expenses less tax
- 33 credits, if any; or the cost of the unblended gasoline plus fuel taxes and
- 34 transportation expenses less tax credits, if any; or the cost of the biodiesel
- 35 plus fuel taxes and transportation expenses less tax credits, if any; or
- 36 the cost of the biodiesel-blended fuel plus fuel taxes and transportation
- 37 expenses less tax credits, if any; or the cost of the conventional diesel
- 38 fuel plus fuel taxes and transportation expenses less tax credits, if any;
- [(7)] (10) "Qualified terminal", a terminal that has been assigned a
- 40 terminal control number (tcn) by the Internal Revenue Service;
- 41 [(8)] (11) "Supplier", a person that is:
- 42 (a) Registered or required to be registered pursuant to 26 U.S.C., Section
- 43 4101, for transactions in motor fuels in the bulk transfer/terminal distribution
- 44 system; and
- 45 (b) One or more of the following:
- a. The position holder in a terminal or refinery in this state;
- 47 b. Imports motor fuel into this state from a foreign country;
- c. Acquires motor fuel from a terminal or refinery in this state from a
- 49 position holder pursuant to either a two-party exchange or a qualified buy-sell
- 50 arrangement which is treated as an exchange and appears on the records of the
- 51 terminal operator; or
- 52 d. The position holder in a terminal or refinery outside this state with
- 53 respect to motor fuel which that person imports into this state. A terminal
- 54 operator shall not be considered a supplier based solely on the fact that the

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terminal operator handles motor fuel consigned to it within a terminal. "Supplier" also means a person that produces fuel grade alcohol or alcohol-derivative substances in this state, produces fuel grade alcohol or alcohol-derivative substances for import to this state into a terminal, or acquires upon import by truck, rail car or barge into a terminal, fuel grade alcohol or alcohol-derivative substances. "Supplier" includes a permissive supplier unless specifically provided otherwise;

- 62 [(9)] (12) "Terminal", a bulk storage and distribution facility which 63 includes:
  - (a) For the purposes of motor fuel, is a qualified terminal;
- (b) For the purposes of fuel grade alcohol and biodiesel, is supplied by
  truck, rail car, boat, barge or pipeline and the products are removed at a rack;
  and
- [(10)] (13) "Unblended gasoline", gasoline that has not been blended with fuel ethanol.
- 3. Except as otherwise provided under subsections [4 and] 5 and 7 of this section, on and after January 1, 2008, all gasoline sold or offered for sale in Missouri at retail shall be fuel ethanol-blended gasoline.
  - 4. Except as otherwise provided in subsections 6 and 7 of this section, on and after April 1, 2010, all diesel fuel sold or offered for sale in Missouri at retail shall be a biodiesel-blended fuel.
- 76 5. If a distributor is unable to obtain fuel ethanol or fuel ethanol-blended gasoline from a position holder or supplier at the terminal at the same or lower 77price as unblended gasoline, then the purchase of unblended gasoline by the 78 79 distributor and the sale of the unblended gasoline at retail shall not be deemed a violation of this section. If a distributor can make fuel ethanol-blended 80 gasoline by blending fuel ethanol and unblended gasoline at the same 81 or lower price than the price of acquiring unblended gasoline at the 82 terminal, then the purchase of unblended gasoline at the terminal by 83 84 a distributor for such purpose shall not be deemed a violation of this section. The position holder, supplier, distributor, and ultimate vendor shall, 85 86 upon request, provide the required documentation regarding the sales transaction and price of fuel ethanol, fuel ethanol-blended gasoline, and unblended gasoline 87 88 to the department of agriculture and the department of revenue. All information 89 obtained by the departments from such sources shall be confidential and not disclosed except by court order or as otherwise provided by law. 90

- 91 6. If a distributor is unable to obtain biodiesel or biodiesel-92 blended fuel from a position holder or supplier at the terminal at the 93 same price or lower price as conventional diesel fuel, then the purchase of conventional diesel fuel by the distributor and the sale of 94conventional diesel fuel at retail shall not be deemed a violation of this 95section. If a distributor can make five-percent biodiesel-blended fuel 96 by blending biodiesel and conventional diesel fuel at the same or lower 97price than the price of acquiring conventional diesel fuel at the 98 99 terminal, then the purchase of conventional diesel fuel at the terminal by a distributor for such purpose shall not be deemed a violation of this 100 section. The position holder, supplier, distributor, and ultimate vendor 101 shall, upon request, provide the required documentation regarding the 102sales transaction and price of biodiesel, biodiesel-blended fuel, and 103 conventional diesel fuel to the department of agriculture and the 104 department of revenue. All information obtained by the departments 105 106 from such sources shall be confidential and not disclosed except by court order or as otherwise provided by law. 107
  - [5.] 7. The following shall be exempt from the provisions of this section:
- 109 (1) Aviation fuel and automotive gasoline used in aircraft;
- 110 (2) Premium gasoline;

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- 111 (3) E75-E85 fuel ethanol;
- 112 (4) Diesel fuel sold to or used by railroad on-track equipment;
- 113 (5) Diesel fuel sold to or used by motors located at an electric 114 generation plant regulated by the Nuclear Regulatory Commission;
- 115 (6) Any specific exemptions declared by the United States Environmental 116 Protection Agency; and
- [(5)] (7) Bulk transfers between terminals.
- The director of the department of agriculture may by rule, subject to the 118 provisions of chapter 536, RSMo, exempt or rescind additional gasoline and 119 120 diesel uses from the requirements of this section. The governor may by 121 executive order waive the requirements of this section or any part thereof in part 122or in whole for all or any portion of this state [for reasons related to air 123 quality]. Any regional waiver shall be issued and implemented in such a way as 124to minimize putting any region of the state at a competitive advantage or disadvantage with any other region of the state. 125
- 126 [6.] 8. The provisions of section 414.152 shall apply for purposes of

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127 enforcement of this section.

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- 128 [7.] 9. The department of agriculture is hereby authorized to promulgate rules to ensure implementation of, and compliance and consistency with, this 129 130 section. In adopting its rules, the department shall as far as practicable adopt and apply to biodiesel producers the requirements of an 131 132 accredited producer contained in the BQ-9000 program of the National 133 Biodiesel Accreditation Commission. Any rule or portion of a rule, as that term is defined in section 536.010, RSMo, that is created under the authority 134 135 delegated in this section shall become effective only if it complies with and is 136 subject to all of the provisions of chapter 536, RSMo, and, if applicable, section 137 536.028, RSMo. This section and chapter 536, RSMo, are nonseverable and if any 138 of the powers vested with the general assembly pursuant to chapter 536, RSMo, 139 to review, to delay the effective date, or to disapprove and annul a rule are subsequently held unconstitutional, then the grant of rulemaking authority and 140 any rule proposed or adopted after August 28, 2006, shall be invalid and void. 141
- [8.] 10. All terminals in Missouri that sell gasoline shall offer for sale, in cooperation with position holders and suppliers, fuel ethanol-blended gasoline, fuel ethanol, and unblended gasoline. Terminals that only offer for sale federal reformulated gasolines, in cooperation with position holders and suppliers, shall not be required to offer for sale unblended gasoline.
  - [9.] 11. On and after January 1, 2010, all terminals in Missouri that sell diesel fuel shall offer for sale, in cooperation with position holders and suppliers, biodiesel-blended fuel containing five percent biodiesel by volume, biodiesel, and conventional diesel fuel. It shall not be a violation of this section for a terminal to sell biodiesel-blended fuel containing more than five percent biodiesel by volume, provided any such sale conforms with subsection 12 of this section.
  - 12. Any seller of biodiesel-blended fuel containing greater than five percent biodiesel by volume shall notify any purchaser of the biodiesel content of such fuel, in accordance with notification procedures established by rule by the department of agriculture. The notification requirements for the sale of such fuel at retail shall also include an advisement to the purchaser to consult his or her owner's manual regarding motor vehicle warranty and recommended fuel use.
  - 13. Notwithstanding any other law to the contrary, all fuel retailers, wholesalers, distributors, and marketers shall be allowed to purchase fuel ethanol

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or biodiesel from any terminal, position holder, fuel ethanol or biodiesel producer, fuel ethanol or biodiesel wholesaler, or supplier. In the event a court of competent jurisdiction finds that this subsection does not apply to or improperly impairs existing contractual relationships, then this subsection shall only apply to and impact future contractual relationships.

14. The department of agriculture shall, by rule, develop standards for cold temperature operability properties of biodiesel and shall have the power to enforce that all biodiesel and biodiesel-blended fuel offered for sale on or after January 1, 2010, in the state meets such standards.

15. Notwithstanding the provisions of subsection 8 to the contrary, any person who produces biodiesel intended for market that does not meet the quality standard for biodiesel, as promulgated by rule by the department of agriculture, may be assessed a civil penalty by the director of the department of agriculture of not more than ten thousand dollars for each violation. Each violation shall be a separate offense. In addition, the director may issue an order requiring the person to cease and desist from continuing the violation. No penalty shall be assessed nor a cease and desist order be issued unless the person is given notice and opportunity for a hearing before the director with respect to the violation. The order of the director assessing a penalty or imposing a cease and desist order shall be final and conclusive unless the person affected by the order files a petition for review under chapter 536, RSMo. Any person who fails to obey a cease and desist order after it has become final shall be subject to a civil penalty assessed by the director, after an opportunity for hearing before the director, of not more than five hundred dollars for each offense. Each day during which the failure continues shall be deemed a separate offense. If any person fails to pay an assessment of a civil penalty after it has become a final order, the director shall refer the matter to the attorney general for recovery of the amount assessed in any appropriate circuit court of the state. In such action, the validity and appropriateness of the final order imposing the civil penalty shall not be subject to review.

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